

THE WHITE HOUSE  
WASHINGTON

EOI/IC	73-105611	Executive Order 11652
		73-55341

PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

September 25, 1973

PFIAB/NSC Review Completed.

Dear Bill:

The Board's Science Panel, chaired by Dr. William O. Baker, reviewed the status of the Community On-Line Intelligence System (COINS) during the morning of September 6, 1973. A copy of the agenda and list of attendees are attached.

The Board's interest in COINS dates back to its recommendation to President Johnson in 1965 for the development of a computerized, community-wide system of exchanging intelligence data. Early in his first Administration, President Nixon endorsed a sustained effort to achieve such a system and directed the Board to stimulate and monitor progress toward this end.

The Panel discussion reaffirmed that there has been commendable progress on the technological side, but established no corresponding development toward an agreed community concept to guide the technical capability. The result is that COINS has an ad hoc management structure, insufficient program visibility and support, and reluctant participation by some agencies whose self-defined needs are not met by COINS in its present form. Some unanswered questions are:

- Is there a need for a national intelligence data base which establishes responsibility for the maintenance of community files and which declares information held by the several intelligence agencies to be the shared property of all?
- Is COINS to serve intelligence analysts exclusively (for example, as a tool to manipulate raw data), or ought it also to include product consumers as participants?
- Should there be a single intelligence data-handling system, or are there legitimate requirements for a multiplicity of inter-intelligence community systems?

CLASSIFIED BY PFIAB  
EXEMPT FROM GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
EXEMPTION CATEGORY 5 B (2)  
AUTOMATICALLY DECLASSIFIED ON Undetermined

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-2-

As a result of its examination, the Panel believes that the current improvement trends should continue, but recommends that COINS be given immediate high-level attention in order to:

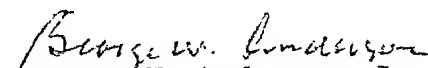
- delineate the specific objectives which a community system should achieve, i. e., a concept paper;
- develop an agreed community plan to implement these objectives;
- identify the management structure best suited to implement the plan, and manage the program on behalf of the entire Intelligence Community.

The formulation of an agreed community concept and an agreed plan of implementation are acknowledged to involve complex problems, notwithstanding the years of accumulated experience with COINS. However, in the absence of their being definitively articulated and accepted as authoritative doctrine, it is clear that COINS will not achieve the status of a community-wide data-sharing system. At best, it will remain but one of several independently pursued and very costly information-handling retrieval systems. Most importantly, the greater interest of intelligence consumers will not be served.

To accomplish the aforementioned recommendations will require both the unqualified cooperation of the principals involved and sufficient fiscal and personnel resources. Given the complexity and superimposing nature of the problem relative to the individual intelligence agencies, assistance from outside the government may be desirable. Without minimizing the crucial importance in this process of the Secretary of Defense and the Director of the Office of Management and Budget, it is axiomatic that these tasks be performed under the direct guidance of the Director of Central Intelligence.

The Board would be pleased to nominate, for your consideration, individuals it believes qualified to spearhead the project definition phase, and of course extends its offer to assist you further in every way.

Sincerely,

  
George W. Anderson, Jr.  
Admiral, USN (Ret.)  
Chairman

The Hon. William E. Colby  
Director of Central Intelligence  
Washington, D. C. 20505

cc: Dr. Albert C. Hall, ASD(I)

Mr. Bernard Bridgewater, Associate Director, OMB

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Status Briefing

Sept. 6

8:30 a.m.

Executive Session

8:45

Introductory Remarks

Mr. Morton Goulder, Deputy Assistant Secretary of Defense (Intelligence) for Intelligence and Warning Systems (I&WS)

8:50

COINS Background and Status

[redacted] COINS Project 25X1  
Manager, NSA

9:10

ASD(I) Review of COINS for the Intelligence Resources Advisory Committee (IRAC)

Mr. Norman Solat, COINS Project Officer, ASD(I)

9:20

COINS File Content and Product Review

Maj. Gen. Daniel O. Graham, USA, DCI/Intelligence Community Staff

9:30

User Views

[redacted] - Consultant, NSA 25X1  
[redacted] DIA analyst 25X1  
[redacted] DIA analyst

10:00

Break

25X1

10:15

Executive Agent Role

Mr. Goulder

10:20

Data Base Review

Mr. Solat

10:30

Summary of Ongoing Activities  
-- retrieval languages  
-- user support  
-- network management

[redacted] 25X1

10:45

Restructuring of the COINS Network ("COINS II"); relationship to the Intelligence Data Handling System (IDHS)

[redacted] 25X1  
NSA Data Process  
Support Group

11:00

Computer Security

11:10

Management Summary

11:15

Discussion

11:30

Executive Session

25X1

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PFIAB Science Panel

Dr. William O. Baker, Chairman  
Dr. Edwin H. Land  
Dr. Edward Teller  
Dr. John S. Foster, Jr.

PFIAB Staff

Mr. Wheaton B. Byers  
Cdr. Lionel H. Olmer, USN

Agenda Participants

DCI

25X1 [redacted] DCI/Intelligence Community Staff  
Maj. Gen. Daniel O. Graham - DCI Intelligence Community Staff  
25X1 [redacted] - DCI/Intelligence Community Staff

CIA

Mr. Charles Briggs, Deputy Director CIA for Plans, Programs & Budget

Defense

Mr. Morton Goulder, Deputy Asst. Secy of Defense (Intelligence) for  
Intelligence and Warning Systems (I&WS)

Mr. Norman Solat, COINS Project Officer, ASD(I)

Mr. Albert Albrecht, ASD(I) Staff

[redacted] DIA analyst

[redacted] - DIA analyst

Mr. Robert C. Selby, Civilian with AFINAR (Asst. Chief of Staff for  
Intelligence, Air Force)

NSA

25X1 [redacted] COINS Project Manager, NSA  
Data Processing Support Group, NSA  
Consultant, NSA

WALSH STEININGER BROWNMAN  
Note sent to DD/I, DD/ T, DD/M&S, PRG  
MEMORANDUM FOR: and Mr. Briggs

25X1

Attached memo has been drafted by [ ]  
[ ] and me, to reply to Admiral  
Anderson's letter on COINS (also attached)

25X1

The approach taken in our draft is intentional, in that we understand the DCI does not desire at this time to respond directly to all the specifics of the PFIAB letter.

I am instructed to request your review and concurrence this afternoon. Thank you for your cooperation.

[ ]  
Acting Chairman, IHC  
3 Oct 73  
(DATE)

25X1

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

(47)

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## EXECUTIVE SECRETARIAT

## Routing Slip

TO:		ACTION	INFO	DATE	INITIAL
1	DCI		✓		
2	DDCI		✓		
3	DDS&T				
4	DDI		✓		
5	DDO				
6	DDM&S		✓		
7	D/DCI/IC	✓			
8	D/ONE				
9	OGC				
10	OLC				
11	IG				
12	D/PPB				
13	D/Pers				
14	D/OS				
15	D/Trng				
16	SAVA				
17	ASST/DCI				
18	AO/DCI				
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SUSPENSE		• 3 OCT Date			

Remarks:

*Pls prepare coordinated  
reply for DCI's signature.*

*JBC*  
D/Executive Secretary  
9/26/73  
Date